

Message Text

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TO SECSTATE WASHDC PRIORITY 7323

S E C R E T USUN 1197

EXDIS

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TAGS: PFOR, MG

SUBJECT: DIPLOMATIC RELATIONS WITH MONGOLIANS: APR 3
MEETING

REF: (A) USUN 1099; (B) STATE 56168

BEGIN SUMMARY. AT APRIL 3 MEETING REQUESTED BY MPR, MONGOLIAN PERM REP PUNTSAGNOROV ACCEPTED OUR MARCH 28 PROPOSAL TO CONDUCT NEGOTIATIONS IN NEW YORK ON DIPLOMATIC RELATIONS. PUNTSAGNOROV DID NOT ACCEPT CATEGORICALLY OUR PROPOSAL FOR SIMULTANEOUS NEGOTIATIONS OF DIPLOMATIC RELATIONS, CONSULAR FUNCTIONS AND FACILITATIVE MEASURES; HE SAID, REGARDING THIS POINT, THAT MPR WOULD DO ITS BEST " TO TRY TO RESOLVE (THIS) IN A POSITIVE MANNER". PUNTSAGNOROV SAID HE WOULD CONTACT US AFTER ULAANBAATAR HAD STUDIED DRAFT TEXTS, PROMISING EFFORT TO MOVE NEGOTIATIONS ALONG AS RAPIDLY AS POSSIBLE. END SUMMARY.

1. MONGOLIAN MISSION TELEPHONED MORNING APRIL 3 ASKING MEETING WITH AMB. SCHAUFLE. SCHAUFLE, ACCOMPANIED BY MISOFFS THAYER AND WERNER, MET IN AFTERNOON AT MONGOLIAN MISSION WITH PUNTSAGNOROV, COUNSELOR OCHIRBAL AND (HIS WIFE) THIRD SECRETARY BAZARKHAND. ENTIRE CONVERSATION IN ENGLISH AND MONGOLIAN, WITH ORCHIRBAL INTERPRETING. MONGOLIANS WILLING MEET AT USUN BUT (TO MAINTAIN BETTER SECURITY) WE SUGGESTED MPR MISSION.

2. PUNTSAGNOROV OPENED HOUR' S MEETING BY STATING THAT MPR GOVERNMENT, AFTER STUDYING USG PROPOSAL, HAD DECIDED TO PROCEED
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WITH NEGOTIATIONS AND HAD GIVEN MPR UN MISSION FULL POWERS TO

CONDUCT THEM IN NEW YORK. " SO, WE ARE READY", PUNTSAGNOROV TOLD SCHAUFLE, " AND WE ARE IN YOUR HANDS". MPR, HE SAID, IS READY TO STUDY ANY PROPOSALS.

3. SCHAUFLE TOLD PUNTSAGNOROV THAT US WAS GRATIFIED BY QUICK MPR RESPONSE INDICATING MPR DESIRE -- EQUAL TO OUR OWN -- TO MOVE RAPIDLY TOWARD RESOLUTION. SCHAUFLE ASKED PUNTSAGNOROV IF WE COULD ASSUME FROM HIS STATEMENT OF ACCEPTANCE OF OUR MARCH 28 PROPOSAL THAT MPR IS PREPARED TO PRECEED WITH SIMULTANEOUS NEGOTIATION OF ALL THREE ASPECTS.

4. PUNTSAGNOROV REPLIED: " YES. WE WILL DO OUR BEST TO TRY TO RESOLVE THE MATTER IN A POSITIVE MANNER."

5. SCHAUFLE FIRST GAVE PUNTSAGNOROV TEXT OF DRAFT JOINT COMMUNIQUE. HE EXPLAINED THAT HE UNPREPARED NEGOTIATE ANY DETAILS EVEN PRELIMINARILY BUT THAT HE WOULD ATTEMPT TO RESPOND TO ANY QUESTIONS MONGOLIANS HAD AFTER FIRST GLANCE SO THAT BOTH SIDES COULD BE BETTER INFORMED WHEN NEGOTIATIONS ACTUALLY BEGAN. SCHAUFLE ADDED THAT WHEN MPR IS PREPARED FOR DETAILED FORMAL NEGOTIATIONS, EXPERTS FROM WASHINGTON WOULD BE ABLE TO ASSIST IN NEW YORK.

6. AFTER SEVERAL MINUTES PRIVATE DISCUSSION AMONG MONGOLIANS, PUNTSAGNOROV TOLD SCHAUFLE THAT " IN PRINCIPLE" JOINT COMMUNIQUE DRAFT PRESENTED NO DIFFICULTY. HE EXPLAINED, HOWEVER, THAT MPR PRACTICE, INCLUDING NEGOTIATIONS WITH WESTERN STATE, HAS BEEN TO LIMIT COMMUNIQUE TO SUBSTANCE COVERED BY FIRST PARAGRAPH OF OUR DRAFT SIMPLY ANNOUNCING DECISION TO ESTABLISH RELATIONS. PUNTSAGNOROV ADDED THAT CONTENT OF OTHER TWO PARAGRAPHS WAS UNDERSTANDABLE AND WOULD NATURALLY FOLLOW FROM THE FIRST. IF US SIDE WOULD LIKE TO INCLUDE LATTER TWO PARAS, PERHAPS THERE WOULD BE NO DIFFICULTY, BUT MONGOLIAN MISSION WOULD HAVE TO RAISE QUESTION WITH ULAANBAATAR SINCE THIS IS NEW FOR MPR. SCHAUFLE SAID HE UNDERSTOOD POINT, WHICH HE WOULD REPORT TO WASHINGTON.

7. SCHAUFLE THEN HANDED DRAFT NOTES ON FACILITATION OF OPERATIONS OF MPR AND US DIPLOMATIC MISSIONS. AFTER STUDY AND INTERNAL MPR CONSULTATIONS, PUNTSAGNOROV ASKED JOKINGLY WHETHER IT IS TRUE THAT US " KEEPS US MARINES IN EVERY COUNTRY ...

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ESPECIALLY IN SOCIALIST COUNTRIES". SCHAUFLE BRIEFLY EXPLAINED US PRACTICE.

8. TURNING TO GENERAL QUESTION OF EXCHANGE OF THIS TYPE NOTE, PUNTSAGNOROV COMMENTED, AS HE HAD AT PREVIOUS MEETING, THAT CONCEPT WAS NEW TO MPR AND THAT HE WOULD HAVE TO CONVEY TO ULAANBAATAR AND AWAIT A REPLY. HE AGAIN ASKED IF IT WERE

USUAL US PROCEDURE. SCHAUFEELE TOLD PUNTSAGNOROV THAT ALTHOUGH WE HAD NOT NORMALLY EXCHANGED SUCH NOTES, WE HAVE INCREASINGLY FELT, AS A RESULT OF A NUMBER OF EXPERIENCES OVER PAST FEW YEARS, THAT AGREEMENT OF TYPE EMBODIED IN DRAFT NOTES WOULD REDUCE DIFFICULTIES AFTER DIPLOMATIC RELATIONS ESTABLISHED BY OBTAINING CLEAR MUTUAL UNDERSTANDING OF VARIOUS PROBLEMS AHEAD OF TIME. SCHAUFEELE SAID HE RECOGNIZED THAT MPR WOULD HAVE TO STUDY CLOSELY.

9. WE THEN TOOK UP DRAFT AGREEMENT ON CONSULAR FUNCTIONS. PUNTSAGNOROV ASKED FOR BRIEF CLARIFICATION OF PHRASE, " POLITICAL SUB- DIVISIONS" IN PARAGRAPH 2(F); SCHAUFEELE' S MENTION OF COUNTIES, TOWNSHIPS, ETC., SEEMED TO FULLY SATISFY PUNTSAGNOROV. PERM REP THEN ASKED IF US HAD RATIFIED VIENNA CONSULAR CONVENTION; SCHAUFEELE CONFIRMED WE HAD DONE SO IN 1969.

10. PUNTSAGNOROV, AGAIN IN AMBIGUOUSLY HUMOROUS TONE, ASKED RHETORICALLY IF WE EXPECTED MANY AMERICANS TO BE ARRESTED IN MONGOLIA, AND THEN BRIEFLY CITED CASE OF STOLEN DINOSAUR EGG. HE QUICKLY RESUMED SERIOUS POSTURE AND TOLD SCHAUFEELE THAT " AT FIRST GLANCE" CONTENTS OF AGREEMENT SEEMED TO REFLECT USUAL PRACTICES FOLLOWED IN EVERY COUNTRY, BUT THAT IT DID PRESENT " SOMETHING NEW" FOR MPR AND HE WOULD HAVE TO SEEK INSTRUCTION. HE ASKED IF CONCLUDING SUCH AN AGREEMENT IS USUAL USG PRACTICE. SCHAUFEELE RESPONDED THAT HE HAD RECENTLY CONCLUDED CONSULAR AGREEMENTS WITH USSR, HUNGARY, POLAND AND ROMANIA, ALTHOUGH OBVIOUSLY DIPLOMATIC RELATIONS HAD BEEN ESTABLISHED EARLIER.

11. PUNTSAGNOROV, REFERRING TO ALL DOCUMENTS, SAID MPR MISSION WOULD FIRST STUDY THEM, SEEKING CLARIFICATION WITH US IF NEED BE, AND THEN SEND THEM TO ULAA

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